

The Great Lockdown and the Big Stimulus: Tracing the Pandemic Possibility Frontier for the U.S.

Greg Kaplan Ben Moll Gianluca Violante

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Slides at http://benjaminmoll.com/PPF_slides/

What We Do

- US **policy response** to COVID-19:
 - **Lockdown**: workplace and social sector
 - **Stimulus**: CARES Act
- Goal: quantify **trade-offs**
 - **Aggregate**: Lives versus livelihoods
 - **Distributional**: Who bears the economic costs?
- Approach: distributional **Pandemic Possibility Frontier (PPF)** → PPF
 - Compare policies without taking stand on economic value of life
 - Seek policies that flatten and shift the frontier

How We Do It

- Integrated **SIR + Heterogeneous Agent** model with necessary ingredients
 - **Sectors:** (i) regular; (ii) social; (iii) home production
 - **Types of labor:** (i) workplace; (ii) remote; (iii) home production
 - **Occupations:** (i) flexibility; (ii) sectoral intensity; (iii) essentiality
 - **Two-way behavioral feedback:** between virus & economic activity
- Economic **exposure** to pandemic correlated with financial **vulnerability**
- Calibrate model to U.S. economy and examine **counterfactuals**
 - Laissez-faire vs lockdowns vs fiscal stimulus (CARES Act)
 - **Smarter policies:** (i) targeted lockdowns; (ii) Pigouvian taxes

What We Find

1. Economic **welfare costs** of pandemic: **large and heterogeneous**
 - Regardless of the policy response
 - Laissez-faire vs lockdown: who bears the cost differs
 - Large welfare costs for **middle of earnings distribution**
2. **Slope of PPF** varies with length lockdown
 - Driven by **hospital beds constraint** and eventual arrival of **vaccine**
 - Reconcile **conflicting views** on extent of health-wealth trade-off
3. U.S. **CARES Act**:
 - Reduced economic cost by 20% on average, **highly redistributive**
 - Explains rapid **recovery in consumption** of poor households
4. **Taxation-based alternatives** to lockdown: **favorable mean** trade-off but **more dispersion**

Outline

1. Model

2. Parameterization

3. Results

4. Conclusions

5. Linked Slides

Epidemiological Model

- S_t : susceptible
- \mathcal{I}_t : infectious
- \mathcal{R}_t : recovered
- \mathcal{E}_t : exposed = latent virus, not yet infectious
- \mathcal{C}_t : critical = in ICU, may ultimately die
- \mathcal{N}_t : population = $S_t + \mathcal{E}_t + \mathcal{I}_t + \mathcal{C}_t + \mathcal{R}_t$

$$\begin{bmatrix} \dot{S}_t \\ \dot{\mathcal{E}}_t \\ \dot{\mathcal{I}}_t \\ \dot{\mathcal{C}}_t \\ \dot{\mathcal{R}}_t \end{bmatrix} = \begin{bmatrix} -\beta_t \frac{\mathcal{I}_t}{\mathcal{N}_t} & \beta_t \frac{\mathcal{I}_t}{\mathcal{N}_t} & 0 & 0 & 0 \\ 0 & -\lambda_E & \lambda_E & 0 & 0 \\ 0 & 0 & -\lambda_I & \lambda_I \chi & \lambda_I (1 - \chi) \\ 0 & 0 & 0 & -\lambda_C & \lambda_C (1 - P(\mathcal{C}_t, \mathcal{C}_{\max})) \\ \lambda_R & 0 & 0 & 0 & -\lambda_R \end{bmatrix}^T \begin{bmatrix} S_t \\ \mathcal{E}_t \\ \mathcal{I}_t \\ \mathcal{C}_t \\ \mathcal{R}_t \end{bmatrix}$$

- Deaths (flow) $\dot{\mathcal{D}}_t = P(\mathcal{C}_t, \mathcal{C}_{\max}) \lambda_C \mathcal{C}_t$, cumulative deaths \mathcal{D}_t

Two key features:

1. Death probability of \mathcal{C}_t 's depends on $\mathcal{C}_t \geq \max$ ICU capacity \mathcal{C}_{\max}
2. $\beta_t = \beta(C_{st}, L_{wt}, t)$: transmission depends on economic activity and time

Occupations (j)

	Flexible	Rigid
C-intensive	Software engineer, architect	Car mechanic, miner
S-intensive	Event planner, social scientist	Waiter, shop assistant
Essential	Police, nurse, supermarket clerk	

1. **Flexibility**: substitutability between remote and workplace hours

- Total labor supply = $L_w^j + \phi^j L_r^j$

2. Employment intensities in **social** versus **regular** sector , (ξ_s^j, ξ_c^j)

$$Y_i = Z_i N_i^{\alpha_i} K_i^{1-\alpha_i}, \quad N_i = \left[\sum_{j=1}^J \left(\xi_i^j \right)^{\frac{1}{\sigma}} \left(N_i^j \right)^{\frac{\sigma-1}{\sigma}} \right]^{\frac{\sigma}{\sigma-1}}, \quad i \in \{s, c\}$$

3. **Essential occupations**: not affected by workplace lockdown

Households

- Period utility: $U[c, s, h] - V[\ell_w, \ell_r, h]$
 - c : regular consumption
 - s : social consumption
 - ℓ_w : workplace hours
 - ℓ_r : remote hours
 - h : home production

Households

- Period utility: $U[c, v_s(\dot{D})s, h] - V[v_\ell(\dot{D})\ell_w, \ell_r, h]$
 - c : regular consumption
 - ℓ_w : workplace hours
 - h : home production
 - s : social consumption
 - ℓ_r : remote hours
 - v_s, v_ℓ : disutility of infection risk (“fear factor”)
- Externality: when choosing s, ℓ_w , do not take into account effect on \dot{D}_t , disutility of others
- Budget constraint of **healthy household** working in **occupation j**

$$\dot{b} = (1 - \tau)w^j z (\ell_w + \phi^j \ell_r) + r^b b + T - c - p_s s - d - \chi(d, a)$$

$$\dot{a} = r^a a + d$$

- b : liquid assets
- $\phi^j \in [0, 1]$: flexibility of occupation j
- a : illiquid assets
- χ : transaction cost
- **Sick households** ($= \mathcal{C}$, in ICU): cannot produce, gov’t provides \underline{c} and \underline{s}

Lockdowns

1. **Social sector lockdown**: Mandated decrease in K utilization in s sector

$$Y_s = Z_s(\kappa_s K_s)^{\alpha_s} N_s^{1-\alpha_s}, \quad \kappa_s < 1$$

2. **Workplace lockdown**: Mandated maximum (share of) workplace hours

$$\ell_w \leq \kappa_\ell(\ell_w + \ell_r), \quad \kappa_\ell < 1$$

- Full lockdown: $\kappa_s = \kappa_\ell = 0$
- Lockdowns **reduce infections** because reduce $\beta_t = \beta(C_{st}, L_{wt}, t)$
- Lockdowns affect **same behavioral margins** as pandemic...
- ... but **reduce cumulative deaths** for four reasons:
 1. reduce epidemic “overshoot” (small)
 2. vaccine after 24 months (small except for very long lockdowns)
 3. ICU constraint C_{\max}
 4. “learning” = logistic time trend in β_t

Remaining Model Ingredients

Firms

- Monopolistic intermediate-good producers \rightarrow final s, c goods
- Baseline: flexible prices (extension: sticky prices)

Investment Fund

- Illiquid assets = shares of an investment fund
- The fund owns K and equity of intermediate producers in c, s sectors

Government

- Issues liquid debt (B^g), spends (G), taxes and **transfers** (T)
- Central bank absorbs the additional debt needed to finance CARES Act

\rightarrow market clearing conditions

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Key Aspects of Parameterization

1. Epidemiological block

- SEIR parameters: epidemiological and clinical studies

→ SEIR parameters

2. Occupational parameters

- Flexibility measures by occupation: O*NET, ATUS
- Sectoral employment intensities in C and S : OES, CPS
- Earnings and liquid wealth by occupation: SIPP, CPS, SCF

→ occupation flexibility details

→ occupation sectoral details

→ exposure vs vulnerability

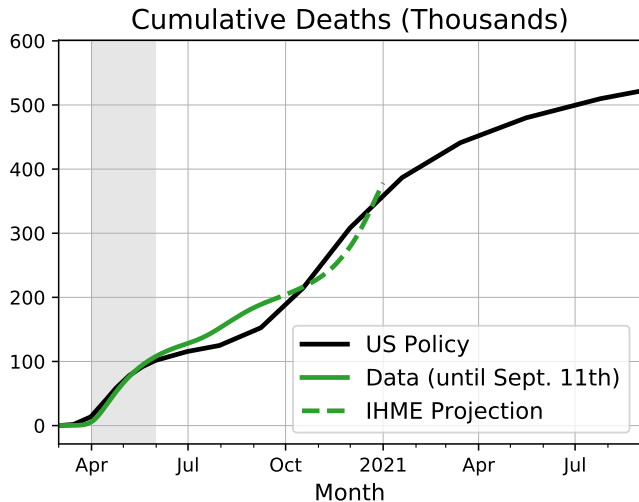
3. Two-way feedback: virus \leftrightarrow economic activity

- Economic activity \rightarrow virus: drop in R_t after lockdown
- Virus \rightarrow economic activity: VSL literature

→ feedback: activity \rightarrow virus

→ feedback: virus \rightarrow activity

Model fits deaths data reasonably well despite simple epi block



Outline

1. Model

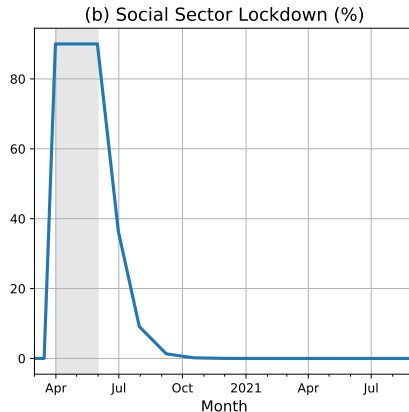
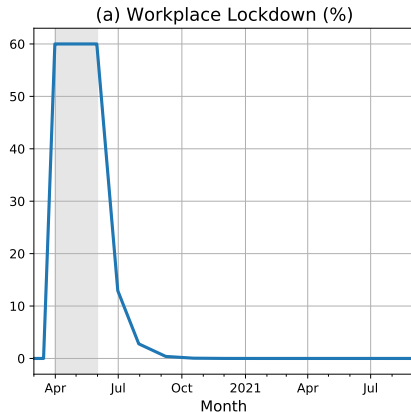
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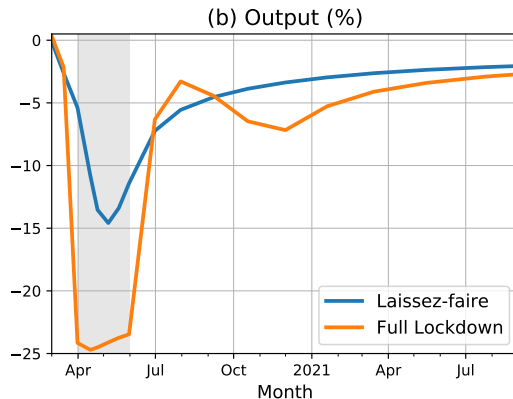
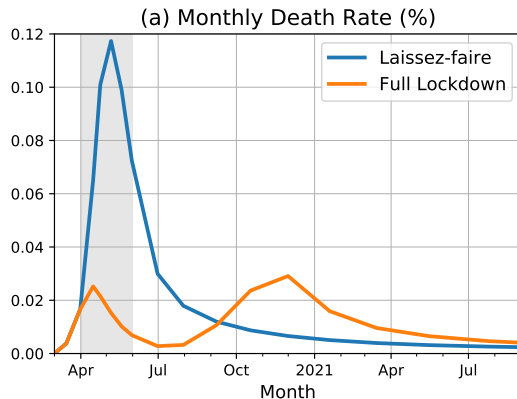
5. Linked Slides

Lockdown Scenario



- Calibrated to obtain decline in workplace and retail activity (Google)
- Assumption: no future lockdown in case of 2nd wave

Laissez-faire vs Lockdown Dynamics



- Lockdown → second wave, but fewer cumulative deaths
- Lockdown → longer, deeper contraction and W-shaped recovery

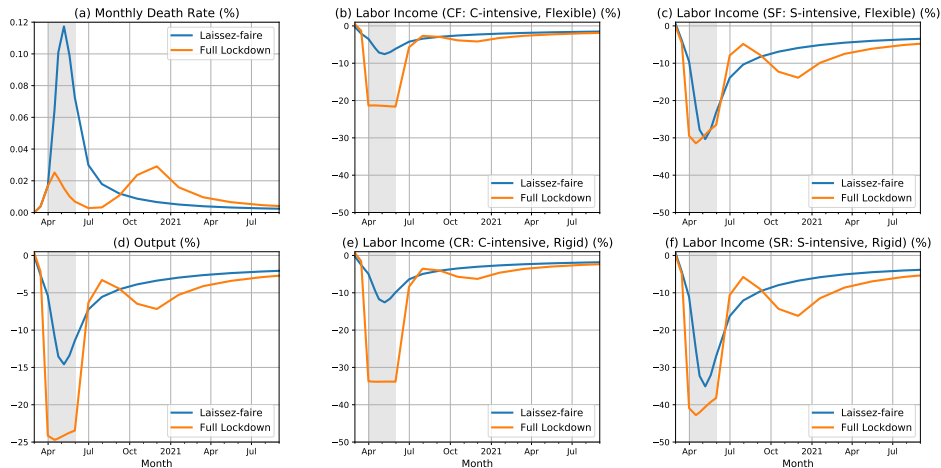
→ laissez-faire dynamics

→ lockdown dynamics

→ lockdown decomposition

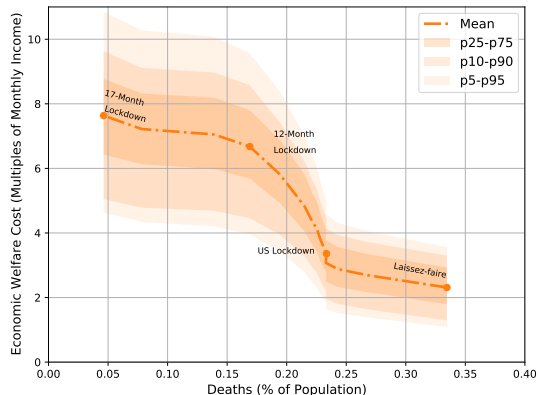
→ cumulative deaths

Laissez-faire vs Lockdown Dynamics



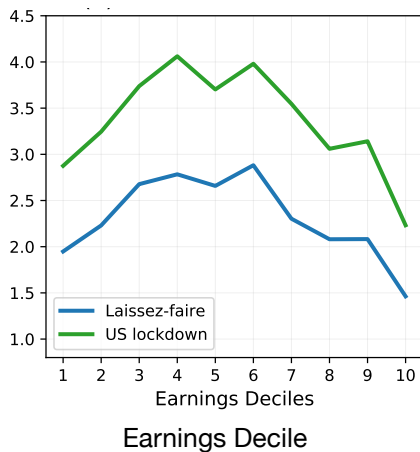
- Large drop in income for S-intensive occupations **even in laissez faire**
- Lockdown → further drop in income for **C-intensive** occupations

Pandemic Possibility Frontier (PPF)



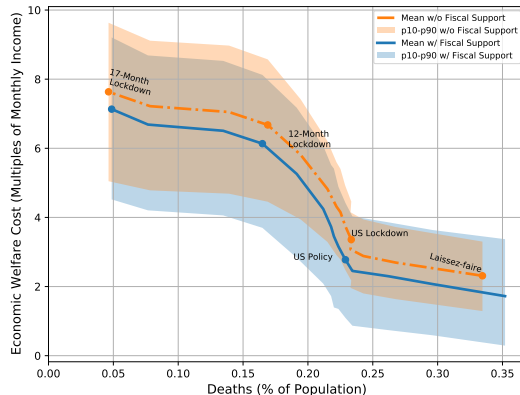
- Large average economic costs and big dispersion
- Heterogeneity in economic costs exacerbated with longer lockdowns
- Very **non-linear trade-off**: role of ICU constraint and vaccine

Distribution of Economic Welfare Costs



- Largest economic costs in **middle of distribution**
- Transfers (bottom) vs Rigid labor (middle) vs Flexible labor (top)

CARES Act Shifts Down the PPF



- CARES Act: stimulus checks, pandemic UI, PPP

→ CARES Act details

→ CARES Act dynamics

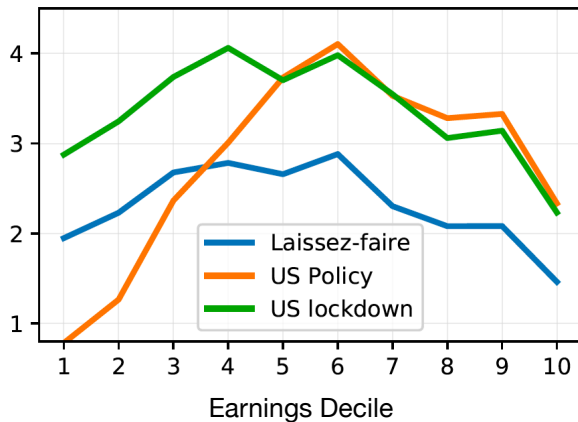
→ components of CARES Act

→ CARES Act by income quartile

→ components by income quartile

→ evolution of deaths

Distribution of Economic Welfare Costs



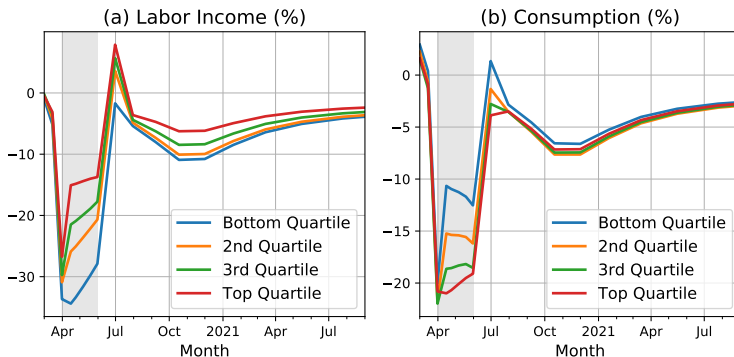
- Big impact of CARES Act on households below the median

→ welfare cost distribution

Consumption Dynamics

- **US Data:** biggest y drops, but fastest c recovery at the bottom of the income distribution

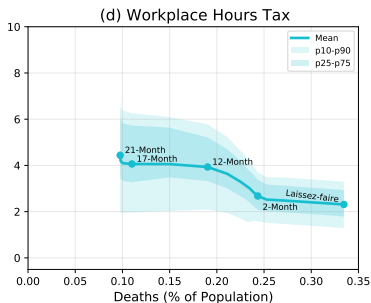
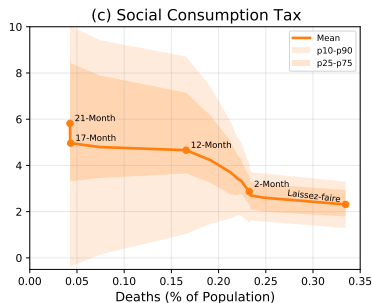
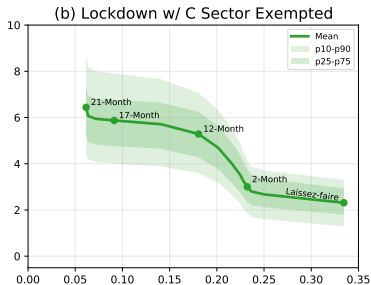
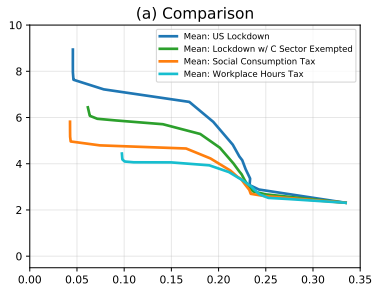
→ US data



- CARES Act redistributed heavily toward low-income households with high MPC

→ components of CARES Act by income quartile

Smarter Alternative Policies



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Messages

1. **Economic costs** of pandemic: **large and heterogeneous**, regardless of lockdowns
2. Distributional **PPF** is useful for quantifying trade-offs:
 - Aggregate tradeoff between **lives vs livelihoods**
 - Distributional tradeoff over **who bears economic burden**
3. **Non-linear PPF**: reconciles **conflicting views** on aggregate tradeoff
4. **Exposure** correlated with **vulnerability** \Rightarrow scope for fiscal policy
5. **US CARES Act**:
 - Shifts PPF inward: **reduces economic costs** w/o increasing deaths
 - Faster **recovery of spending** for low income households
6. **Pigouvian schemes** alternative to lockdowns improve aggregate trade-off

Thanks and Stay Safe!

Outline

1. Model

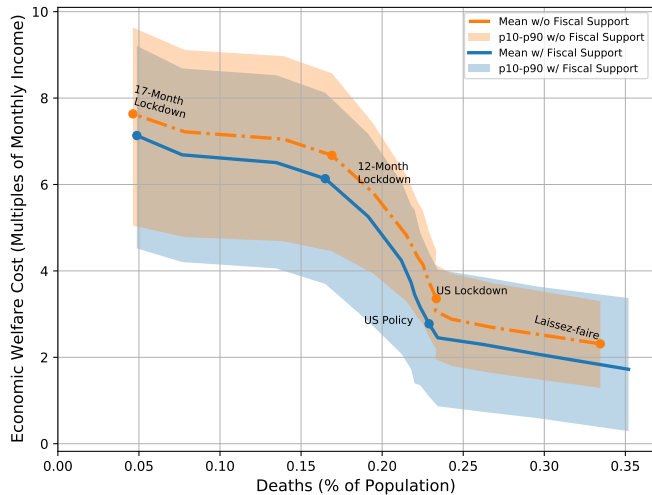
2. Parameterization

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Distributional Pandemic Possibility Frontier



Some Dimensions we Abstract From

1. Differential impact of the epidemic across age groups
(Glover-Heathcote-Krueger-RiosRull, Bairoliya-Imrohoroglu, Acemoglu et al., Brotherhood-Kircher-Santos-Tertilt, ...)
2. Differential impacts of the epidemic across gender
(Alon-Doepke-Olmstead Rumsey-Tertilt, ...)
3. Impact of the epidemic on deaths from other causes
4. Input-output linkages in production
(Baqae-Farhi, ...)
5. Firm balance sheets, liquidity provision to firms
(Buera-Fattal Jaef-Neumeyer-Shin, Elenev-Landvoigt-VanNieuwerburgh, ...)
6. Costly destruction of viable employment relationships
7. ...

Background on Lockdowns in SIR Models

- Some vocabulary:

1. **Basic** reproduction number: $R_0 := \beta_0 / \lambda_I$
2. **Effective** reproduction number: $R_t^e := R_0 \times S_t / \mathcal{N}_t$
3. Herd immunity threshold: $S^* / \mathcal{N} := 1 / R_0$ or $\mathcal{R}^* / \mathcal{N} = 1 - S^* / \mathcal{N} = 1 - 1 / R_0$
4. Final size of disease: $S_\infty = e^{-R_0(1-S_\infty)}$

- Two key features of SIR models:

1. Infections \uparrow if $R_t^e > 1$ or $S > S^*$ and \downarrow otherwise
2. Epidemic “**overshoot**”: total infections $>$ herd immunity, $S_\infty > S^*$

- Results on **lockdowns** $:= R_0 \downarrow$

- Even temporary lockdowns reduce **total** number of infections
- But total number of infections \geq herd immunity threshold
- Best lockdowns-only can do is eliminate epidemic “overshoot”
- If lockdown too short or too tight, get 2nd wave

Market Clearing Conditions

- Regular goods market

$$Y_c = C_c + I + G + \chi$$

- Social goods market

$$Y_s = C_s$$

- Labor market for each occupation

$$N_c^j + N_s^j = \int z(\ell_w^j(\mathbf{h}, a, b, z) + \phi^j \ell_r^j(\mathbf{h}, a, b, z)) d\mu, \quad j = 1, \dots, 5$$

- Liquid asset market

$$B^h = B^g$$

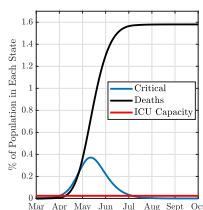
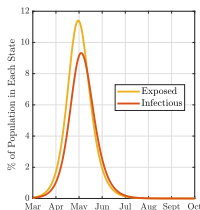
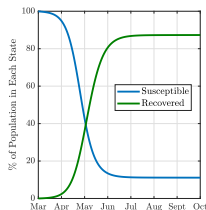
- Illiquid asset market

$$A = V_{\text{fund}}(K, \Theta_c, \Theta_s), \quad K = K_c + K_s$$

→ model ingredients

Epidemiological Parameters

Description	Parameter	Value
Initial basic reproduction number	$R_0^{\text{init}} = \beta_0^{\text{init}} / \lambda_I$	2.5
Final basic reproduction number	$R_0^{\text{end}} = \beta_0^{\text{end}} / \lambda_I$	2
Avg. duration of \mathcal{I} nfectious	$T_I \Rightarrow \lambda_I = 1/T_I$	4.3 days
Avg. duration of \mathcal{E} xposure (latency)	$T_E \Rightarrow \lambda_E = 1/T_E$	5.0 days
Infection fatality rate	$\text{IFR} = \chi \delta_C$	$0.02 \times 0.33 = 0.066$

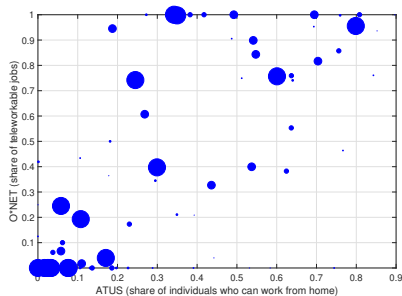


- Time trend in transmissions (masks,...): $\tilde{R}_0(t) = (1 - \omega(t))R_0^{\text{init}} + \omega(t)R_0^{\text{end}}$, $\omega(t) = \text{logistic}$
- Herd immunity threshold: $1 - 1/R_0^{\text{init}} = 60\% \Rightarrow 1 - 1/R_0^{\text{end}} = 50\%$
- Vaccine arrival after 18 months

→ back to parameterization

Occupations: Flexibility

- **O*NET**: Share of tasks that can be performed at home (Dingel-Neiman)
- **ATUS Q**: As part of your (main) job, **can** you work at home?
- Systematic variation across 3-digit SOC occupations



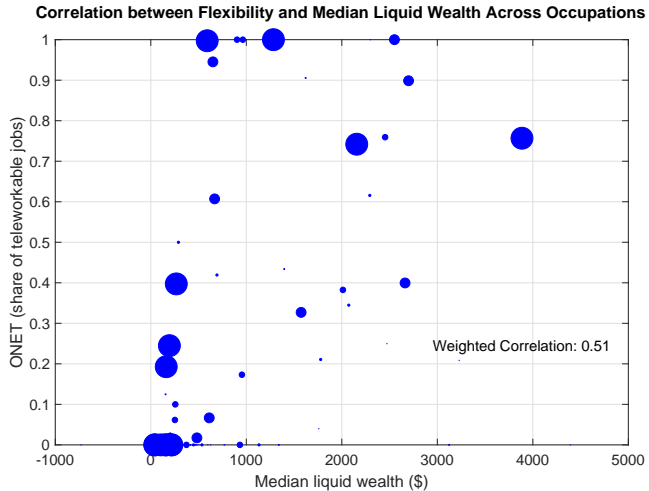
- **Two flexibility levels**: high flexibility occupation if O*NET share > 0.5.

Occupations: Social vs Regular Intensity

NAICS code	Sector <i>C</i> (value added share: 0.74)	NAICS code	Sector <i>S</i> (value added share: 0.26)
11	Agriculture, forestry, fishing, and hunting	44-45	Retail trade
21	Mining	481-482-483	Air, rail, and water transportation
22	Utilities	485-487-488	Transit and scenic transportation
23	Construction	61	Educational services
31-32-33	Manufacturing	62	Health care and social assistance services
42	Wholesale trade	531-532-533	Real estate, rental and leasing services
484-486	Truck and pipeline transportation	71	Arts, entertainment, and recreation services
491-492	Postal transportation	72	Accommodation and food services
493	Warehousing and storage	81	Other services (excluding P.A.)
51	Information		
52	Finance and insurance		
–	Housing services		
54-55	Professional, technical, and scientific services		
56	Management and administrative services		

[→ back to parameterization](#)

Occupations: Exposure vs Vulnerability



[→ back to parameterization](#)

Occupations: Exposure vs Vulnerability

Occupation	ϕ^j	ξ_c^j	ξ_s^j	Empl Share	Earnings	Liq Wealth
Essential	0.1	0.19	0.35	0.31	\$45K	\$1,300
CF: C-intensive, Flexible	1	0.57	0.12	0.21	\$79K	\$18,400
SF: S-intensive, Flexible	1	0.03	0.19	0.10	\$51K	\$8,900
CR: C-intensive, Rigid	0.1	0.19	0.04	0.13	\$45K	\$1,000
SR: S-intensive, Rigid	0.1	0.04	0.29	0.24	\$32K	\$900

Source: O*NET,

OES, SIPP

- Estimate stochastic processes for household wage dynamics by occupation from PSID
- To match liquid wealth we add [occupational-specific wedge](#) on liquid rate

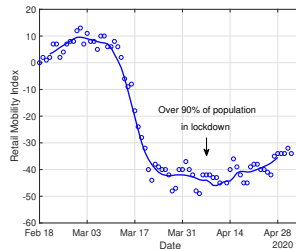
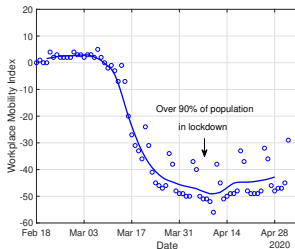
→ back to parameterization

Feedback: Economic Activity to Virus

- Transmission rate for infections:

$$\beta_t = \tilde{\beta}_t \left(\frac{C_{st}}{\bar{C}_s} \right)^{\nu_\beta^s} \left(\frac{L_{wt}}{\bar{L}_w} \right)^{\nu_\beta^w}$$

- Google COVID-19 Community Mobility Data:



- Estimates of R_t drop from 2.5 to 0.8 after lockdown
- Drop in activity of 50% \Rightarrow elasticities: $\nu_\beta^s = \nu_\beta^w = 0.8$

[→ back to parameterization](#)

Feedback: Virus to Economic Activity

- Parameterize utility shifters as:

$$v_\ell(\dot{D}) = \exp\left(-\nu_\ell^0 \dot{D}^{\nu_\ell^1}\right), \quad v_s(\dot{D}) = \exp\left(-\nu_s^0 \dot{D}^{\nu_s^1}\right)$$

- Maps into **VSL calculations**: optimality condition for hours worked is

$$\log w_{it} = \gamma_\ell^0 \left(\nu_\ell^0 \dot{D}_t^{\nu_\ell^1} \right) + \gamma_\ell^1 \mathbf{X}_{it}$$

- Used to estimate **monetary compensation for fatality risk**

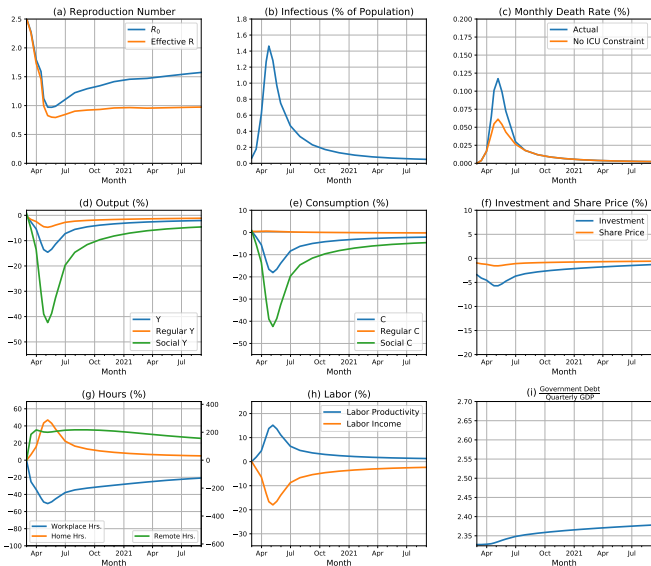
- increasing and **concave** in risk

Greenstone et al. (2014), Lavetti (2020)

- Target **VSL between \$4-10M** for fatality rates between 1/1,000 and 1/10,000 per quarter (relevant magnitude for COVID-19)

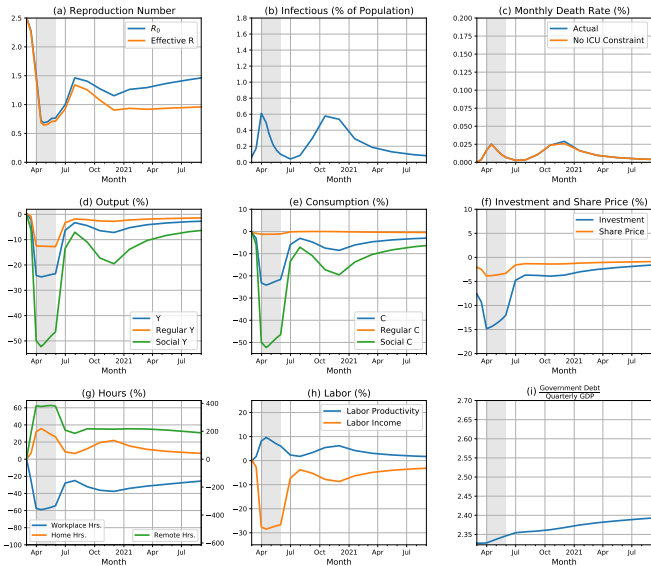
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Aggregates Dynamics: Laissez-Faire



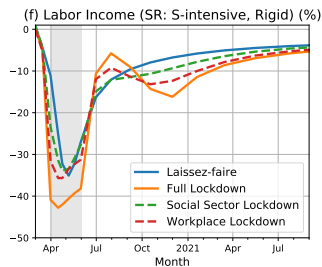
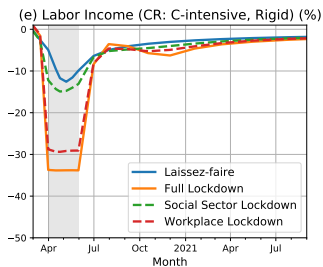
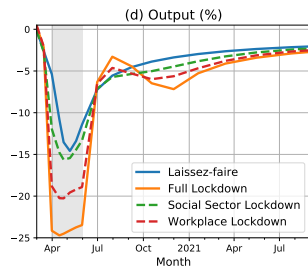
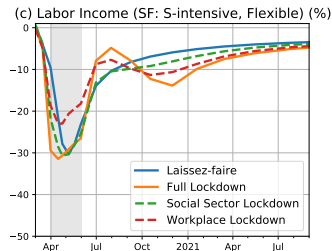
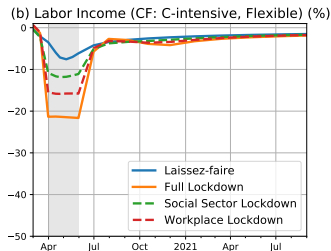
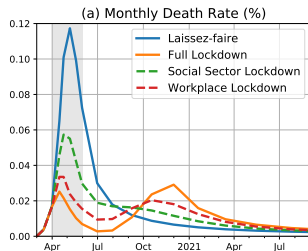
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Aggregates Dynamics: Lockdown



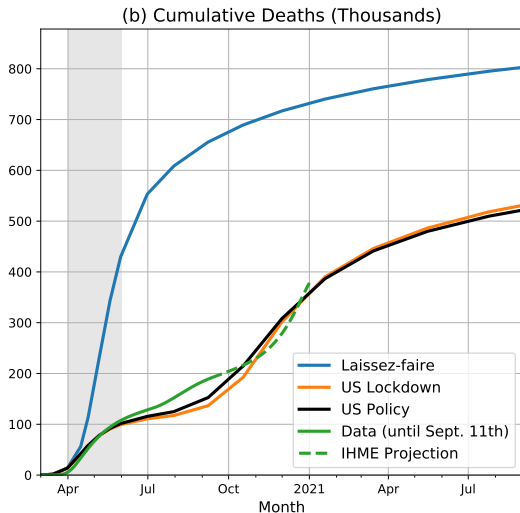
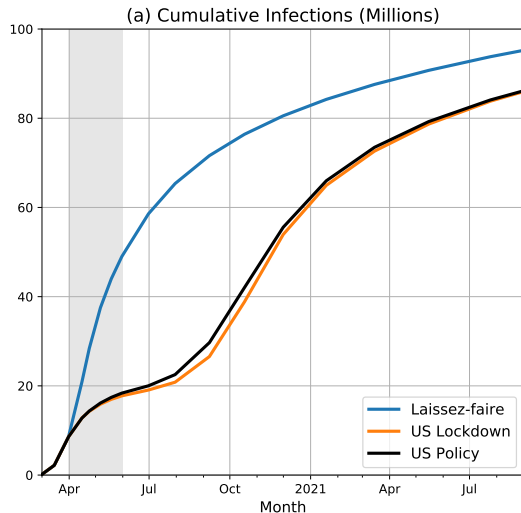
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Lockdown Decomposition



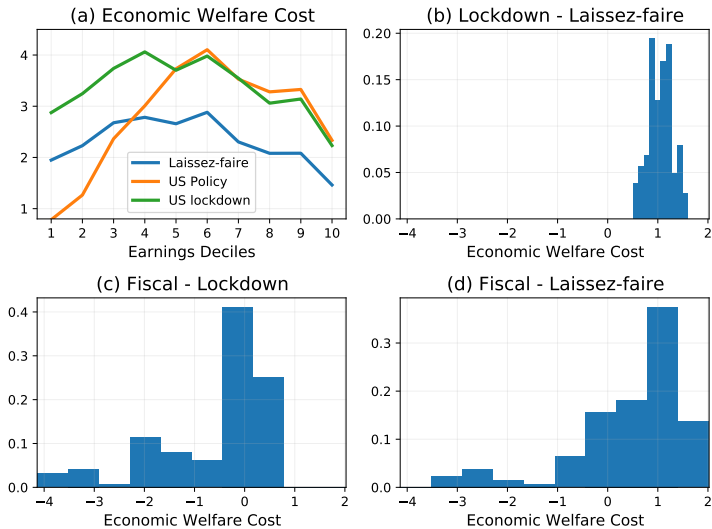
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Cumulative infections and deaths

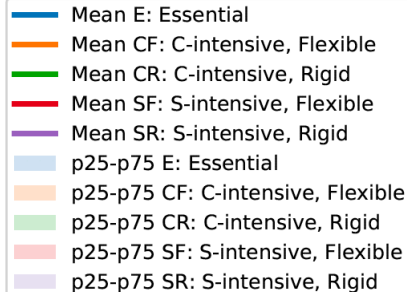
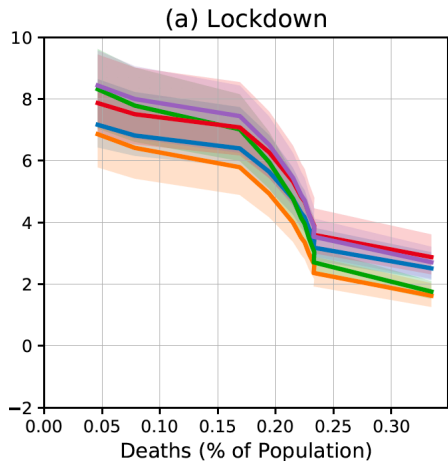


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Economic Welfare Cost Distribution

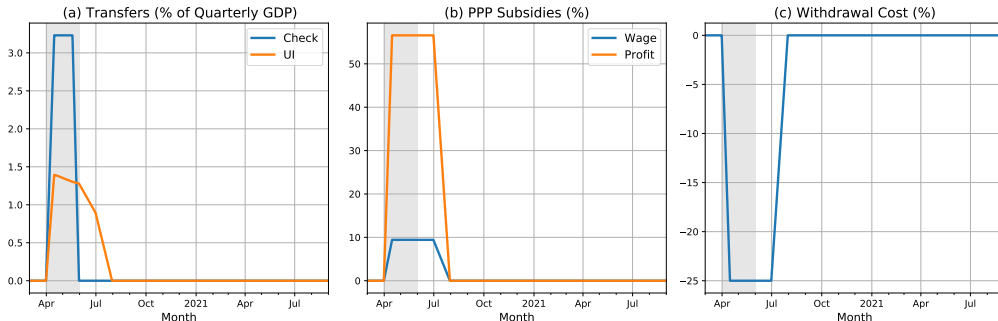


Production Possibility Frontier by Occupation



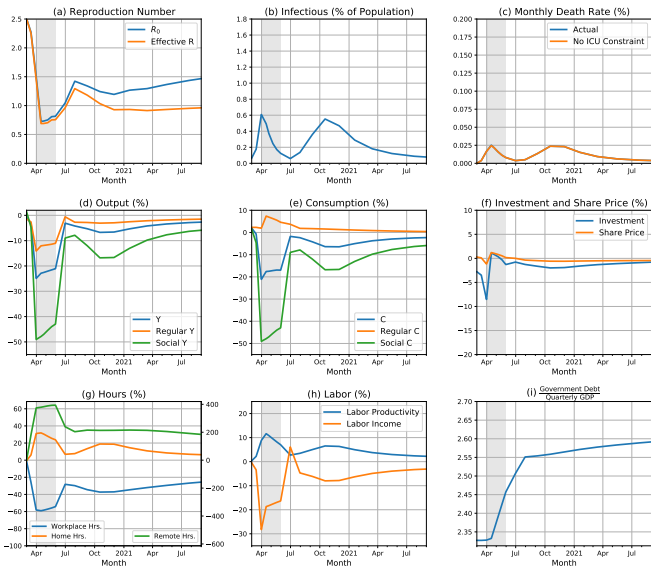
- C-intensive, rigid occupations (green line) hurt most by longer lockdowns

Modeling CARES Act



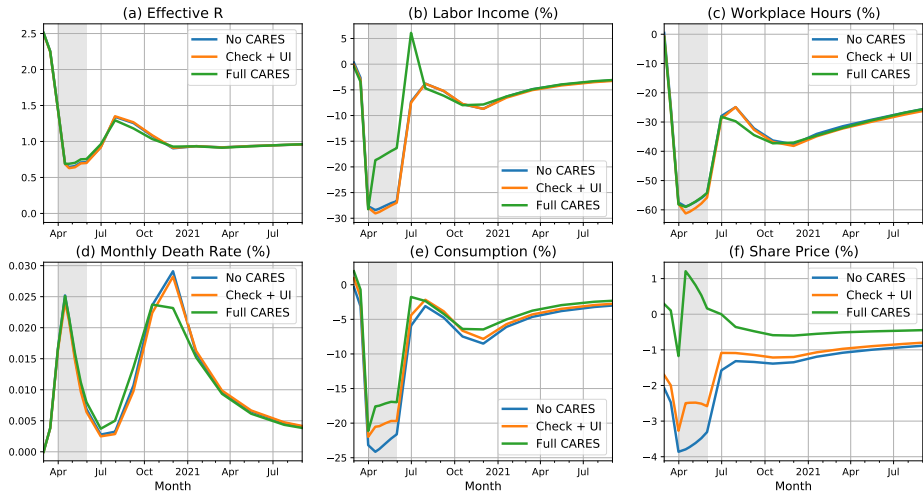
- **Stimulus checks**: unconditional transfer of \$1,900 to everyone
- **Pandemic UI**: replacement earnings loss by decile (Ganong-Vavra)
- **Paycheck Protection Program**: part wage & profit subsidies (half each)
- **401(k) withdrawals** up to \$100,000: reduction in withdrawal cost

Aggregates Dynamics: Lockdown + CARES Act

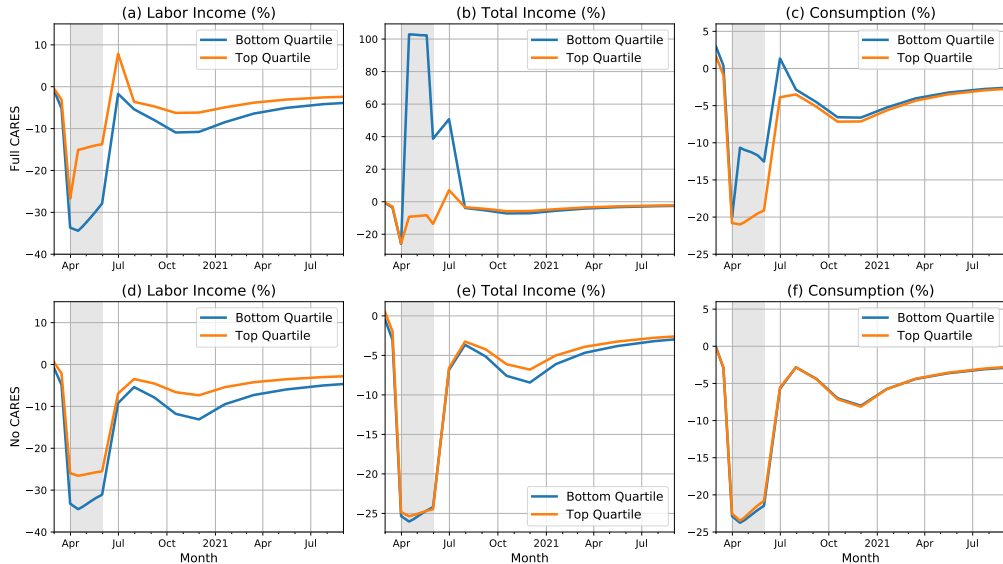


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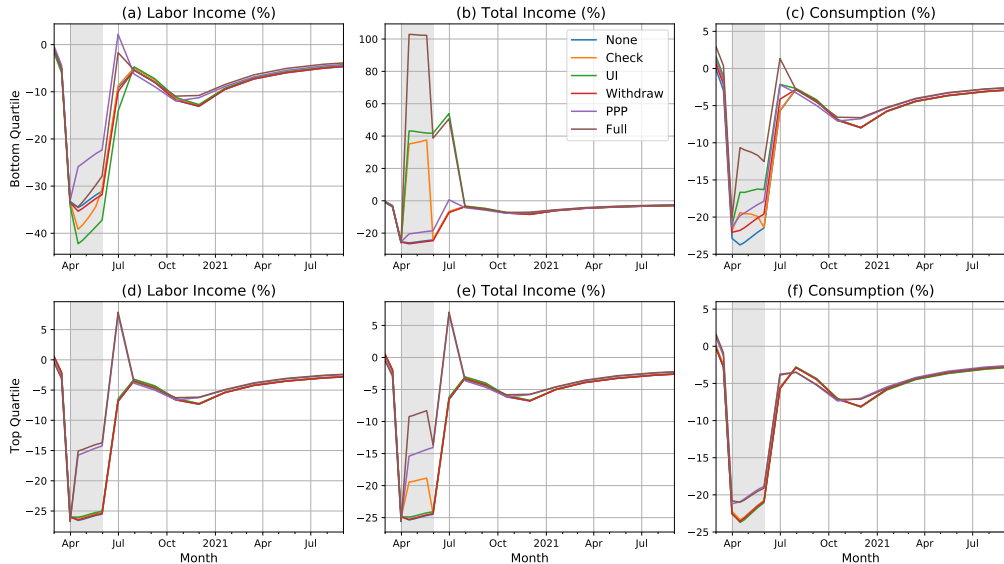
Decomposition of CARES Act Elements



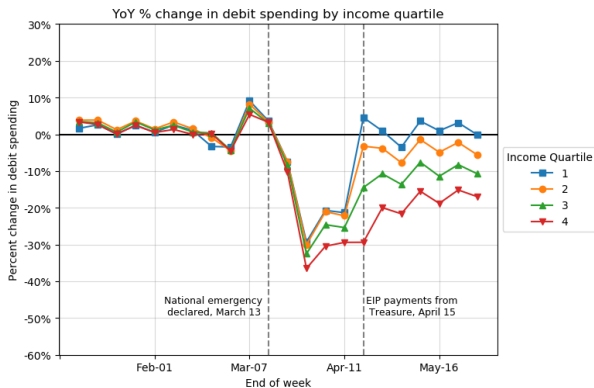
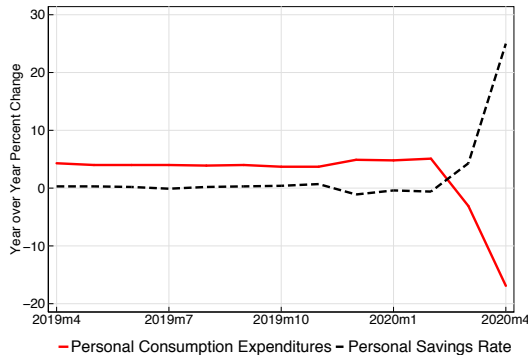
CARES Act by Income Quartile



CARES Act Components by Income Quartile



Consumption Dynamics by Income Quartile: US Data



- Source: Cox-Ganong-Noel-Vavra-Wong-Farrell-Greig
- Consumption of poor recovers **faster** than consumption of rich